

PLACE PANEL

**MEETING TO BE HELD AT 2.00 PM ON THURSDAY, 30 JANUARY 2020
IN COMMITTEE ROOM A - WELLINGTON HOUSE, LEEDS**

A G E N D A

- 1. APOLOGIES FOR ABSENCE**
- 2. DECLARATIONS OF DISCLOSABLE PECUNIARY INTERESTS**
- 3. EXEMPT INFORMATION - EXCLUSION OF THE PRESS AND PUBLIC**
- 4. MINUTES OF THE MEETING OF THE PLACE PANEL HELD ON 30 JULY 2019**
(Pages 1 - 6)
- 5. FEEDBACK FROM THE OCTOBER PLACE PANEL WORKSHOP SESSION**
(Pages 7 - 10)
- 6. CULTURAL FRAMEWORK**
(Pages 11 - 34)
- 7. URBAN DESIGN SUPPORT**
(Pages 35 - 38)
- 8. ENABLING HOUSING GROWTH**
(Pages 39 - 42)
- 9. TOWNS FUND**
(Pages 43 - 48)
- 10. TACKLING THE CLIMATE EMERGENCY**
(Pages 49 - 64)

Signed:

A handwritten signature in black ink, consisting of the letters 'BGM' in a stylized, cursive font, followed by a horizontal line that extends to the right.

**Managing Director
West Yorkshire Combined Authority**



**MINUTES OF THE MEETING OF THE
PLACE PANEL
HELD ON TUESDAY, 30 JULY 2019 AT WELLINGTON HOUSE,
WELLINGTON STREET, LEEDS**

Present:

Councillor Tim Swift MBE (Chair)
Councillor Susan Hinchcliffe
Councillor Peter McBride
Councillor Tim Cheetham
Councillor Jane Scullion
Councillor Andrew Waller
Amir Hussain
Dilys Jones (Advisory Representative)
Matthew Walker (Advisory Representative)

Calderdale Council
Bradford Council
Kirklees Council
Barnsley MBC
Calderdale Council
City of York Council
Architect / Professional Services
Homes England
National Housing Federation

In attendance:

Alison Cooke
Becky Eades
Alan Reiss
Judith Furlonger
Noel Collings
Michael Long
Emma Longbottom
Jonathan Skinner
Janette Woodcock

City of York Council
City of York Council
West Yorkshire Combined Authority
West Yorkshire Combined Authority
West Yorkshire Combined Authority
West Yorkshire Combined Authority
West Yorkshire Combined Authority
West Yorkshire Combined Authority
West Yorkshire Combined Authority

1. Apologies for absence

Apologies for absence were received from Councillors Richard Foster, Lisa Mulherin, Alex Ross-Shaw, Jacqui Gedman and Andrew Latchmore.

2. Declarations of Disclosable Pecuniary Interests

There were no pecuniary interests declared by members at the meeting.

3. Exempt Information - Exclusion of the press and public

There were no items on the agenda requiring exclusion of the press and public.

4. Minutes of the meeting of the Place Panel held on 31 January 2019

Resolved: That the minutes of the meeting held on 31 January 2019 be approved.

5. Chair's Comments

The Chair welcomed the following new members to the Place Panel:

Councillor Tim Cheetham
Councillor Peter McBride
Councillor Lisa Mulherin
Councillor Richard Musgrave
Councillor Jane Scullion

6. Governance Arrangements - Terms of Reference, Quorum and Membership

At the Annual Meeting on 27 June 2019, the Combined Authority resolved to appoint the Place Panel as an advisory committee of the Combined Authority which reports to the LEP Board, on the terms of reference.

The terms of reference were revised from the last municipal year to include a reference to clean growth, to reflect the revised corporate priority.

Membership arrangements remain as for last municipal year. No changes have been made to the quorum of the Panel, which remains 4 voting members, to include 1 member of the Combined Authority or other Local Authority member and 1 private sector representative and voting arrangements are also unchanged

The Combined Authority at its annual meeting appointed Councillor Tim Swift as Chair of the Panel and agreed dates for meetings of the Panel, as follows:

- 30 July 2019
- 30 January 2020

Resolved: That the governance arrangements for the Panel approved by the Combined Authority at the Annual Meeting on 27 June 2019 be noted.

7. Place Panel Workshop Feedback and next steps

The Panel considered a report following the Place Panel workshop session with members and officers on 11 April 2019.

The purpose of the workshop was to define the role of the Combined Authority through Place Panel, so that it can add value at a City Region level to the work being delivered at local level. It was asked to consider the role of the Combined Authority and Leeds City Region Enterprise Partnership (LEP) in working with partners to create good places to live, as a key part of developing sustainable and resilient communities within a strong City Region economy.

The intention was that the workshop provided a more focussed steer on the policy areas where the Combined Authority can add value and dovetail with policy areas that are also covered by District partners.

The Panel was asked to endorse the next steps identified as follows:

- Develop and acknowledge that culture, sport and major events play a unique role in helping to inform and deliver the inclusive growth agenda and to assess how culture can be integrated and factored into delivery mechanisms. A 12 month, part-time role has been created to provide dedicated capacity will develop the City Region's approach to culture, sport and major events and ability to contribute place making.
- Develop a unified spatial narrative for the City Region, building from districts existing plans, in order to present the story of the region as a whole with a high level narrative describing the Combined Authority's role in Place, to provide a conduit for closer working with district partners to add value and support collaboration where a collaborative approach is beneficial to the City Region as a whole "the regional glue". The Combined Authority to coordinate and facilitate.
- Develop an infrastructure investment framework – the first step is to develop the case and articulate the advantages of having an infrastructure investment framework. This would be a non-statutory framework which would clarify infrastructure investment focus and priority across a range of infrastructure types – transport, housing infrastructure, flood defences. The Combined Authority to coordinate.
- Explore potential to link and connect workplans across Panels, to ensure that the Place Panel work programme supports wider agendas e.g. skills and vice versa. The Combined Authority to co-ordinate
- Establish a link between Leeds City Region Directors of Development and Place Panel with a representative Director attending Place Panel meetings to support and shape Combined Authority work to develop a place-based approach. Leeds City Region Directors of Development to lead on this.

Resolved:

- (i) That the contents of the report be noted.
- (ii) That the Panel endorse the identified next steps listed in paragraph 2.5 of the submitted report.
- (iii) That a Director of Development attend future meetings of the Place Panel to contribute to, and support the work of, the Panel.

8. Housing and Planning Update

The Panel was presented with an update report on the Combined Authority's ongoing housing and planning work programme. The following key areas were covered in the report:

- Strategic Discussions and Capacity Building
- Closer Collaboration with Homes England
- Enabling Housing Growth: Brokerage Support project
- Housing Evidence Base Update
- Planning Delivery Fund
- Leeds City Region Housing Association Partnership meeting
- One Public Estate (OPE) Phase 7
- Historic Buildings Strategy Group

The Panel was asked to note the contents of the report and agree the approach to developing a strategic relationship with Homes England.

Resolved:

- (i) That the report and progress on the Housing and Planning work programme be noted.
- (ii) That the approach to developing a strategic relationship with Homes England be approved.

9. Local Industrial Strategy

The Panel considered a report which provided an update on the Leeds City Region Local Industrial Strategy which is currently being co-developed with government. The Leeds City Region Local Industrial Strategy will focus on bold steps aimed at boosting productivity and driving inclusive and clean growth for a post-2030 economy. This will be completed by December 2019, to be signed off by Government in March 2020. The report contained further detail on the process, milestones and learning from elsewhere.

Resolved: That the contents of the report be noted.

10. Culture and Citizen Experience

This item was added as a Supplementary Report and presented following Agenda item 8 (Local Industrial Strategy).

The Panel considered a report about the ongoing activity of City Region partners who are working to unlock the full potential of culture, sport and major events to deliver the City Region's vision

The report provided:

- an update on the approach of the City Region's advisor on culture and citizen experience and emerging areas of collective focus

- proposals for the future direction of activity on culture, heritage and major events, including the role of Place Panel
- updates on associated regional and national topics

Resolved:

- (i) That the Panel endorsed the report as an overview of City Region activity on culture, heritage, sport and major events and the progress of the culture and citizen engagement adviser since taking up the part-time position in April.
- (ii) That the Panel endorsed the leadership of the City Region's cultural and citizen experience agenda as at paragraph 2.10, with the Place Panel playing a co-ordinating role over a wider framework as the BIG Panel does on digital.
- (iii) That the Panel noted the associated regional and national updates, which will be taken into account as partners develop the cultural framework and narrative.

11. Towards A Zero Carbon Leeds City Region

The Panel was provided with a verbal update on recent developments in relation to energy and climate change in the Leeds City Region including the declaration of climate emergency and feedback from recent sector specific low carbon workshops.

The Combined Authority formally declared a climate emergency at its annual meeting held on Thursday 27 June 2019. This followed the adoption of the Leeds City Region Energy Strategy and Delivery Plan and the ambition to become a net zero-carbon city region. The declaration of a climate emergency brings the Combined Authority in line with most of the local authorities in the City Region who have also declared a climate emergency.

Resolved: That the content of the verbal update be noted.

12. York Local Plan - Proposed Modifications Consultation

The Panel considered a report providing an update on the York Local Plan Proposed Modifications Consultation. The report presented to the Leeds City Region heads of Planning Meeting on 14 June 2019, was appended to the submitted report and Becky Eades and Alison Cooke, City of York Council provided a further update to the Panel.

The Panel was asked to endorse the approach to the duty to co-operate, as set out in the City of York Council's report.

Resolved: That the consultation response appended to the submitted report as Appendices 1 and 2 be noted.

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Report to: Place Panel

Date: 30 January 2020

Subject: **Feedback from the October Place Panel Workshop session**

Director(s): Alan Reiss, Director of Policy, Strategy and Communications

Author(s): Judith Furlonger, Policy Lead - Housing

1. Purpose of this report

- 1.1 To provide feedback from the October workshop session and consider next steps.

2. Workshop Purpose

The purpose of the workshop was to provide an opportunity for members to consider areas core to the work of the Panel at an early stage in development. Members considered an update on the development of the Local Industrial Strategy, and presentations on the following areas of work: raising design quality, securing sustainable travel improvements, securing essential infrastructure such as digital connectivity and flood resilience and developing and supporting the regions cultural offer. Panel were then asked to discuss the impact, ambition, challenges and opportunities of the cross-cutting nature of Place Panel work to ensure all aspects of place making are well planned, connected and environmentally sustainable.

Local Industrial Strategy (LIS)

- 2.1 The discussion explored opportunities for the LIS to deliver activity in the following areas
- Space for businesses and academics to develop links and understand how to work together, including understanding suitable intermediaries between business and higher education.
 - Promoting the City Region as an attractive place to live, focussing on diversity and tourism, and articulating the distinctive geographic, cultural and economic assets of the region
 - Digital skills being key to expanding the economy and connecting places
 - Developing infrastructure in the right places to support economic growth

- Clarity on what we need to achieve to improve quality of life for residents

Raising Quality Design

- 2.2 Panel members were clear that raising the quality of design in places is key to:
- Improving health, including through active travel and air quality
 - Maximising the value of transport hubs and ensuring the region is well connected through rail, bus, cycle and walking infrastructure
 - Ensuring quality of the buildings and space for people to move through and spend time in, including neighbourhood parks, green space and safe space for children to play in, and where the rich heritage of our places is celebrated.

Securing Essential Infrastructure

- 2.3 There were a number of issues considered, including the cross-cutting nature of strategic discussions regarding infrastructure including the following:
- Viability being a challenge in urban centres, in particular with the high cost of development of brownfield sites restricting contributions available for infrastructure, protecting and ensuring flood resilient development.
 - Digital connectivity being regarded as essential infrastructure and for public sector control of the delivery to encourage access to networks and build programmes to roll out technology.

Cultural Offer

- 2.4 Culture, as a new area to Place Panel's remit, is an essential element of the regional quality of life offer which is again cross cutting with other areas such as quality of design and connectivity. Areas discussed included:
- Clarity on the role of culture in places and development of a strategic cultural framework to help deliver potential programmes to support cultural activity
 - Links with culture and community cohesion, strengthening communities and making communities resilient
 - How, through the planning framework, the role of culture could be embedded further at Local Plan development and as planning applications move forward
 - Capacity to support and develop a stronger cultural identity which draws in national attention

Next Steps

Members appreciated the complexity and wide range of issues and policies that need to be considered in the round. Panel expressed the need for members to be engaged in developing strategy and policy frameworks which support local interventions, and to define the Combined Authority's role in developing good quality attractive places to live, work and spend time in.

Place Panel will be central to developing and considering a number of key emerging pieces of work over the coming months linking to other Combined Authority policy areas such as transport and inclusive growth. Panel input into the work areas will be incorporated and reflected in the following key pieces of work:

- Cultural Framework
- Urban Design Support
- Developing a place narrative for Leeds City Region

Place Panel will continue to work closely with other panels, such as Inclusive Growth and Green Economy in particular, where policy areas impact on place-making and shaping. The Panel will also explore how to support new investment opportunities such as Future High Streets, Towns Fund, High Street Heritage Action Zones and Cultural Development Fund. It will also develop closer collaborative arrangements with key funders such as Homes England, Historic England, Environment Agency and other government departments.

3. Financial Implications

- 3.1 There are no financial implications directly arising from this report.

4. Legal Implications

- 4.1 There are no legal implications directly arising from this report.

5. Staffing Implications

- 5.1 There are no staffing implications directly arising from this report.

6. External Consultees

- 6.1 No external consultations have been undertaken.

7. Recommendations

- 7.1 To note the contents of the report.

8. Background Documents

None.

9. Appendices

None.

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Report to: Place Panel

Date: 30 January 2020

Subject: Cultural Framework

Director(s): Alan Reiss, Director of Policy, Strategy and Communications

Author(s): Karen Durham

1. Purpose of this report

- 1.1 To inform Place Panel Members about the ongoing activity of City Region partners who are working together to unlock the full potential of culture, sport and major events to deliver the City Region's vision.
- 1.2 To provide Place Panel with information on the development of the Leeds City Region Cultural Framework and vision document and seek endorsement from for the adoption of the framework and support structure arrangements

2. Information

Background

- 2.1 The City Region LEP Board have acknowledged that culture, sport and major events play a unique role in helping to inform and deliver the inclusive growth agenda and to this end commissioned work to assess how culture could be integrated and factored into delivery mechanisms.
- 2.2 As part of the development of this work partners recognised that additional capacity and specialist knowledge, experience and relationships were needed to drive this work to the next level. To this end, ten partners are supporting a 12-month part-time role to provide dedicated capacity to develop the City Region's approach to culture, sport and major events. This works sits with Place Panel and the anticipated outcomes of the work are to:
 - Understand the place-based priorities for culture, sport and major events by working closely with the local authorities and sector partners.

- Create a high-level vision for culture, sport and major events; integrating this as a key consideration in the development of all aspects of the City Region strategic policy framework.
- Develop the funding frameworks for the City Region and partners, to generate place-based funding models which facilitate and maximise investment in the identified priorities.

2.3 Work has been taken forward and been informed by conversations with a number of cultural stakeholders including Welcome to Yorkshire, Leeds University Cultural Institute and in consultation with partners through local authorities in individual meetings, through a Cultural Steering group, with Place Panel and with the Directors of relevant DCMS ALB's in the region. (Arts Council England, NHLF, Historic England, Yorkshire Sport) This has enabled the work to factor in existing and emerging regional / national cultural policies with alignment to national activity, particularly in the area of culture and regeneration, inclusive growth and well-being. West Yorkshire Chief Executives have also discussed the draft framework and vision document (see feedback in para 2.6).

Cultural Framework

2.4 Through this series of consultations, and working with the cultural steering group and partners under the leadership of the lead chief executive for culture, a Cultural Framework has been developed (appended) to provide a process and structure that enables the LEP to consider the potential for culture across the work areas of the LEP/ City Region. The emerging findings from engagement to date show the variety of ways culture, heritage, sport and major events can have an impact on inclusive growth in the City Region

Vision Document

2.5 To support the adoption of a cultural framework we are also working on a cultural narrative / vision document. This will showcase existing strengths and future opportunities. It will highlight high level priorities and be an advocacy document, co-authored / owned by the city region partners including DCMS culture ALBs in the region. (Outline structure appended) There have also been discussions with other major public funding bodies (e.g. Arts Council England, Heritage Lottery Fund, Historic England, and Yorkshire Sport/Sport England) who are keen to embed a greater 'place' focus in their approaches, providing opportunity to better align funding decisions around shared aims It is envisaged the document will be published and launched with partners .

Feedback from West Yorkshire Chief Executives

2.6 West Yorkshire Chief Executives have discussed and fully endorse the approach, and were supportive of the draft vision and framework. They recognised how the documents and methodologies developing could assist as advocacy documents for culture they could usefully make use of/ adopt individual districts. They also recognised how having a city region vision for culture, endorsed by all Local Authorities and major funding partners e.g. (ACE/ NHLF) would be advantageous when developing bids for funding.

They felt that the work so far had helped raise the cultural agenda and that engagement across the region, with all local authorities working with the national cultural agencies and the LEP, is a good example of real and effective partnership work, which they want to see continue.

Framework and Vision documents next steps

- 2.7 Comments have been received from consultations with steering group members and WY Chief Executives suggesting the vision document should be more narrative and tell the story of the region, which will be taken into account in the next version. There were also comments on the cross over between this work and the visitor / tourism economy sector. To facilitate joint working the new Chief Executive of Welcome to Yorkshire will be invited to future steering group meetings.

Directing activity

- 2.8 A number of partnerships and structures are emerging which will be vital for the delivery of the cultural framework and vision and for continuing the work instigated to develop effective cultural partnership relationships. Some of these are currently active but some need to be further developed and endorsed as ways of working.

Partnerships and cultural leadership is required to

- Support the cultural steering group / advisory group.
- Support the framework through the LEP boards.
- Support the LEP on cultural policy.
- Strengthen collaboration with local cultural businesses and national agencies to support economic growth across the Leeds City Region.
- Where / when appropriate to develop criteria / business cases for investment in cultural assets and programmes insuring effective prioritisation and supported by relationships with cultural partners and funding organisations.
- Work in partnership with Local Authorities on culture policies, strategies and plans to support growth in local assets
- Support and maintain stakeholder relationships including strong levels of engagement with cultural businesses Arts Council, NHLF, Historic England, Yorkshire Sport and other national bodies.
- Develop and assess business cases for investment of local and national funding.
- Promote the interests of the LCR both nationally and internationally and help raise the profile and reputation of the cultural sector
- Assist and advise on cultural policy and strategy matters

2.9 Partnerships

Partnership / Function	Who	Status
Cultural Steering Group Partnerships that aid sharing of cultural delivery best practice and understanding of the cultural infrastructures/ priorities and issues at a local level. What it does - Feeds in information relating to local cultural initiatives e.g. CDF, cultural compacts development of programmes at a local level.	Heads of Culture Reps from ALBs WYCA CX	A Cultural Steering group exists
Cultural Partners/ Leaders group Partnerships that aid an understanding of national policy and how this is delivered at a regional and local level helps shape and align priorities The group that helps develop and monitor the work of the framework.	Directors ALBs CX Cultural Champions WYCA	A cultural leaders group exist – which includes all but the cultural champions
Cultural Champions Partnerships that develop the cross cutting potential of culture – e.g. transport / planning. Ensures culture is considered in all aspects of the work of the LEP/ WYCA Cultural champions to be nominated / recruited for each panel who would meet with cultural partners group to develop action plans etc.	LEP / Panels Cultural Champions on each of the panels to work with	None
Regional and National partnerships Cultural partnerships that extend beyond the city region to Pan Yorkshire partnerships NP11 cultural partnerships	Yorkshire reps ALBs Northern Reps	Emerging structure through NP11 work possibly

3. Financial Implications

3.1 There are no financial implications directly arising from this report.

4. Legal Implications

4.1 There are no legal implications directly arising from this report.

5. Staffing Implications

- 5.1 There are no staffing implications directly arising from this report.

6. External Consultees

- 6.1 No external consultations have been undertaken.

7. Recommendations

- 7.1 Place Panel Members are asked to note the ongoing activity of City Region partners who are working together to unlock the full potential of culture, sport and major events to deliver the City Region's vision.
- 7.2 Place Panel are asked to endorse the adoption of the framework and support structure arrangements

8. Background Documents

None.

9. Appendices

Appendix 1 – Cultural Framework
Appendix 2 – Draft Outline Vision document

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Cultural Framework

	How culture contributes (Why)	Ambition /outcomes Aims (What)	Potential interventions/opportunities (How EXAMPLES)
Place Making and Branding Visitor and citizen experience	<p>Culturally led regeneration and a high quality diverse cultural offer helps create an attractive place which in turn can increase a place's ability to attract inward investment.</p> <p>Culture is what makes a place special and unique. Culture tells the stories of where we have come from, who we are today and what our vision is for the future and links people – existing residents, new residents and visitors</p> <p>Culture can create new narratives that celebrate and join up USPs and tell a compelling story. It can build profile, both for specific places but also have potential to promote the region through cultural assets and wider 'brand'</p> <p>Culture cultivates civic pride, shared sense of identity and place and can also reveal and share multiple identities'</p>	<p>Culture is embedded within all place based work and place planning and is used to deliver higher quality, more connected and sustainable places. Culture is recognised and developed for its role in supporting the visitor economy.</p>	<p><i>Through developing local and regional plans that consider cultural outcomes as well as opportunities to engage with cultural activity including access to culture e.g. in transport plans.</i></p> <p><i>Through developing local and regional plans that also value the distinctiveness of the place and facilitate means by which this can be creatively expressed and through development of culturally led regeneration eg. Piece Hall</i></p> <p><i>By working collaboratively with cultural sector on place making agendas including housing / transport</i></p> <p><i>By development of effective and relevant bids or proposals for the area to external cultural funding opportunities – e.g. – High Streets fund – CDF – Northern Cultural regeneration</i></p> <p><i>Through creative development of Public Realm to inspire and engage</i></p>

	<p>A high quality connected cultural offer can lead to increased tourism, visitor numbers and overnights stays to boost LCR economy</p> <p>Cultural activity creates opportunities for creating new partnerships, including with the private and public sector</p>		<p><i>Through supporting and development of one-off or ongoing annual activity, including major cultural and sporting events- particularly where they can significantly enhance an area through increased visitor spend and in bringing communities together e.g. Tour de Yorkshire – Triathlon, Rugby League World Cup</i></p> <p><i>By supporting ongoing cultural programming, for example place based festivals, or pop-up activity in empty shops</i></p> <p><i>Through taking opportunities for hosting new, or expanding existing local, regional, national or international events particularly those which generate a stronger regional narrative (eg key themes such as sculpture, food & drink, rugby, textiles, walking etc)</i></p>
	How culture contributes (Why)	Ambition /outcomes Aims (What)	Potential interventions/opportunities (How EXAMPLES)
Creative, innovative business, and workspace development	<p>Culture and creativity can deliver innovation, enterprise, technology, and high value job potential.</p> <p>The cultural offer helps build the business environment. Culture is a pull factor for business location decisions, and areas with a culture, sport and heritage offer are more likely to see growth in creative industries</p>	<p>Cultural and creative businesses and their supply chains are developed and supported to maximise their potential.</p>	<p><i>Opportunities to increase investment based on specific sector capability, e.g. heritage</i></p> <p><i>Support to the sector itself, with networks to coach and build leadership skills and mentorship across the system</i></p> <p><i>Concentrated cultural investment that creates clustering effects, offering benefits of shared infrastructure, knowledge spill overs and innovation.</i></p>

	<p>There is good evidence that physically active employees are more productive; Physical activity programmes at work have been found to reduce absenteeism</p> <p>Cultural industries can be a catalyst for creativity and innovation across all sectors of employment that boosts productivity.</p>		<p><i>Through conversion of underused spaces into cultural venues or affordable spaces for creative businesses that can rejuvenate areas, create footfall and attract business investment, leading to sustainable solutions.</i></p>
	How culture contributes (Why)	Ambition /outcomes Aims (What)	Potential interventions/opportunities (How) EXAMPLES
Sustainability and Environmental best practice	<p>The cultural sector play a significant role in both raising awareness of environmental climate change and in encouraging sustainable economic, and environmental practices. That draw attention to issues, and create agency for change. Culture gives space to articulate ideas.</p> <p>Active travel options, including walking and cycling, help towards clean air targets and increase spend in local place</p> <p>Promotion and use of blue and green spaces enhances sustainability and environmental best practice</p> <p>Use of arts and culture can create opportunities to disrupt, generate new knowledge and foster cultural practice that can be disseminated across sectors.</p>	<p>The sport, culture and creativity sector promotes clean growth; sustainability is developed and promoted including active travel, walking and cycling alongside programmes that deliver key messages relating to climate change and sustainability</p>	<p><i>Support of activity which builds upon the areas competitive advantage to reflect the area's unspoilt nature and natural assets</i></p> <p><i>Commissioning processes emerging which prioritise environmental practice</i></p> <p><i>Develop and support activity and organisations that are articulating and demonstrating best environmental practice or highlighting climate crisis issues</i></p>

	Our natural heritage reconnects people to nature and is fundamentally to sustainability and carbon capture.		
	How culture contributes (Why)	Ambition /outcomes Aims (What)	Potential interventions/opportunities (How) EXAMPLES
Wellbeing / active, connected and engaged communities	<p>Engagement in cultural activity transforms the lives for individuals and communities; improving physical and mental wellbeing, individual reliance, connectivity and enhanced capacity and skills</p> <p>SE/VCS and cultural organisations are experts at engaging with communities thereby well placed to assist in delivering inclusive growth and community cohesion objectives</p> <p>Culture can deliver health benefits; including physical and mental health and wellbeing gained from participating in and enjoying sport and from access to cultural opportunities.</p> <p>Community-led cultural activity can help promote a sense of cultural belonging, which helps to inspire people, build a collective identity and raise aspirations</p> <p>Culture can help build stronger communities through people actively participating together and by involving local people as</p>	<p>More people are actively engaged and take part in cultural activity, and there is a growth in audiences and participants of all cultural activity</p>	<p><i>Community development and asset based approaches to community involvement such as the Creative People and Places Programme and other locally developed schemes.</i></p> <p><i>Finding connectivity between the culture, creative and physical activity sector in communities</i></p> <p><i>Volunteer development and community capacity programmes</i></p> <p><i>Development of fringe style approaches to all major regional events – supporting communities to be involved.</i></p> <p><i>Commissioning schemes which are accessible for all local organisations to support inclusive growth</i></p> <p><i>Active Partnerships - need to clarify what this role is?</i></p> <p><i>Sport England Local Delivery pilots (Calderdale & Bradford) to share their best practice and ensure regional learning</i></p>

	<p>co-creators ambassadors, volunteers and campaigners</p> <p>Community-led cultural activity promotes cultural belonging, which helps to inspire people and build a collective identity</p>		
	How culture contributes (Why)	Ambition /outcomes Aims (What)	Potential interventions/opportunities (How) EXAMPLES
Employment and Skills	<p>Cultural / creative organisations can deliver innovation, enterprise, technology, and high value job potential.</p> <p>Cultural engagement and volunteering opportunities build confidence, capacity and skills in individuals that provide routes into learning, work and training for people for whom traditional pathways have not worked.</p> <p>The strong links with creative industries and in particular the role both play in developing creative and the priority skills which employees agree are needed across the economy in the next 10-20 years.</p>	<p>Increased employment figures in culture, sport and arts roles across Leeds City Region</p>	<p><i>Through opportunities to building creative skills to inspire and motivate young people</i></p> <p><i>Connecting the sport, culture and creative skills opportunities into a more connected pathway;</i></p> <p><i>Ensuring industry is engaged and shaping apprenticeships and courses for the future generation.</i></p> <p><i>Creative local growth fund</i></p> <p><i>Future goals</i></p>

Summary

Outcome /Aim	Panel	WYCA / LEP sponsor / Champion
<p>Culture is embedded within all place based work and place planning and is used to deliver higher quality, more connected and sustainable places.</p> <p>Culture is recognised and developed for its role in supporting the visitor economy.</p>	Place Panel	
<p>Cultural and creative businesses and their supply chains are developed and supported to maximise their potential</p>	BIG	
<p>More people are actively engaged and take part in cultural activity, and there is a growth in audiences and participants of all cultural activity</p>	Inclusive Growth	
<p>There is an increase in employment in culture, sport and arts roles across Leeds City Region.</p>	Skills	
<p>Cultural activity that promotes clean growth and sustainability is developed and promoted including active travel, walking and cycling alongside programmes that deliver key messages relating to climate change and sustainability.</p>	Green	

What this might look like in practice

1 Culture is embedded within all place based work / planning and is used to deliver higher quality, more connected and sustainable places

Examples

- Boost LCR economy through development of high quality cultural and creativity products and programmes resulting in increased visitors to the region, including more overnight and longer stays and spend in all parts of the region
- Enhance infrastructure design through inclusion of active, creative and more sustainable elements
- Support projects that demonstrate how they can increase the international profile of the Leeds City Region
- Support new and existing events and festivals seeking to lift the profile of the City Region and contribute significantly to the economy, particularly those which are developed in an innovative and sustainable way and support wider regional growth.
- Support interventions which will enhance productivity of existing visitor attractions to extend the tourism season and encourage visitors to stay for longer.
- Develop High-level strategic marketing and brand promotion in order to build awareness to support the visitor economy –at a local level, City Region level and/or Yorkshire level
- Support activity which will improve cross-boundary collaboration between the local authority areas within the broader city region geography
- Develop a more coherent regional approach to economic impact data to review success and justify further investment. .
- Undertake more research and data capture that can demonstrate the impact of culture

2 Cultural and creative businesses and their supply chains are developed and supported to maximise their potential

Examples

- Support projects that provide opportunities to build the creative / cultural business environment
- Support projects that develop creative and innovative use of technology, such as 3D Imaging, Oculus Rift and other visual reality technology.
- Develop appropriate and sustained sector support for new and developing Creative industries; including tailored investment opportunities for companies with strong IP

3 More people are actively engaged and take part in cultural activity, and there is a growth in audiences and participants of all cultural activity

Examples

- Support projects that provide an exceptional quality of life for all residents, particularly the most disadvantaged so communities feel a sense of belonging and identity and are happy with the area where they live and work (impacts on physical and mental health and wellbeing)
- Support investment in small scale infrastructure for the development of outdoor tourism, such as cycling and walking
- Support interventions which will drive community engagement and build creative skills to inspire and motivate young people

4 There is an increase in employment figures in culture, sport and arts roles across Leeds City Region.

Examples

- Continue to develop strong links with creative industries sector and in particular support the role both play in developing
- Support projects and programmes that provide routes into learning, work and training for people for whom traditional pathways have not worked for them and improve community cohesion;
- Support industry led skills and course development:
- Support for new start up's and entrepreneurial-ship
- Support volunteering schemes to enable new skills which may lead to employment
- Support Multi venue apprenticeships –rounded experience opportunities

5 Sport, culture and creativity organisations are developing and delivering key messages relating to climate change and sustainability.

- Support projects and programmes that draw attention to issues, and create agency for change in relation to environmental issues.
- Support active travel options, including walking and cycling,

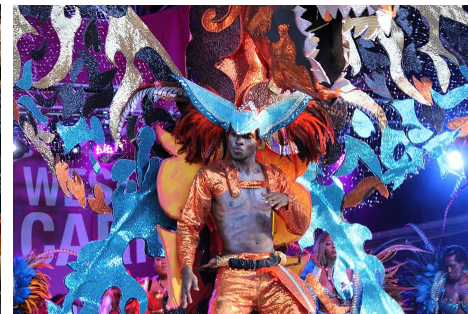
- Promote use of blue and green spaces to enhance sustainability and environmental best practice
- Support programmes that enhance or promote the natural heritage of the City Region

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DRAFT

Leeds City Region: Culture Vision

December 2019



Content

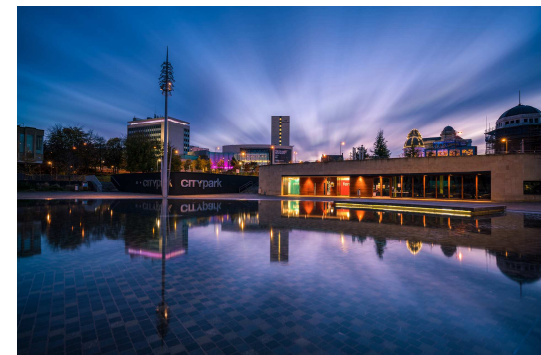
1. The Leeds City Region
2. Why culture is important to us
3. Purpose of the Culture Vision
4. Vision statement
5. Terminology
6. Our cultural assets
7. Our opportunities and challenges
8. Strong partnerships



About the Leeds City Region

The facts - the City Region has:

- A £66.5 billion economy – the biggest contributor to the Northern Powerhouse
- The UK's largest regional finance centre and more manufacturing jobs than anywhere in the country
- Over 3 million residents and 1.4 million workforce – largest and fastest growing in the North
- Excellent connectivity being at the centre of the UK, within one hour's drive of 7 million people with greater opportunities to come through transformational transport programmes such as HS2 and Northern Powerhouse Rail



Culture is important

Culture and cultural activities take place everywhere, every day. We make, experience, learn and join in because it matters to us.

From YouTube dancers to library users, from heritage assets to global sporting events, **we turn to culture to have fun, to connect with friends and strangers, to express ourselves and make sense of the world.**

Culture benefits individuals, binds communities, and contributes to both local economic growth and the global success of our creative industries.

30

Outcomes influenced by culture:

- ✓ Sparks regeneration through cultural assets, remoulding places and their brands
- ✓ Retains and attracts new talent with a high quality of life
- ✓ Underpins a lucrative visitor economy
- ✓ Improves residents' health and wellbeing
- ✓ Offers different routes to develop skills and move into work
- ✓ Builds understanding and cohesion across diverse communities
- ✓ Stimulates new perspectives, which businesses use to innovate and solve commercial and societal challenges

Purpose of the Culture Vision

- Sets out the strategic ambitions for culture, heritage and major events so the Leeds City Region offers a high quality of life for residents and visitors.
- It will be developed with partners to ensure a collaborative approach and vision for culture in the City Region.
- All recognise they have a part to play in turning our collective vision into reality.
- To ensure partners have a clear understanding of Leeds City Region priorities –to alignment funding priorities
- To be an advocacy document for the Leeds City Region



Vision statement and ambitions

The Leeds City Region's attractiveness as a place to live, visit and invest depends on a great quality of life. This is at the heart of our approach to a strong and inclusive economy.

Our diversity of cultural and heritage assets, sporting and major events brings people together with pride in our places. But we want to go further.

We believe culture can help deliver a stronger economy and more inclusive communities.

The Leeds City Region Enterprise Partnership (LEP), working in partnership with the West Yorkshire Combined Authority, local authorities and strategic funders of culture, heritage and sporting events will deliver against a framework that aligns activities and ensures residents and visitors experience a better quality of life.

Opportunities

- i. More people take part in cultural activity, and there is a growth in audiences and participants of all cultural activity
- ii. A great quality of life, underpinned by stronger cultural offer, is at the forefront of place branding which attracts and retains talent
- iii. Culture is embedded within place-based planning and is used to deliver higher quality, more connected and sustainable places
- iv. Cultural and creative businesses and their supply chains are developed and supported to maximise their potential
- v. There is an increase in employment in culture, sport and arts roles across the City Region
- vi. Using culture to offer different routes to develop skills
- vii. Increased visitor numbers and spending
- viii. Sport, cultural and heritage organisations are developing and delivering key messages relating to climate change and sustainability



Terminology

Some definitions for the purpose of this vision:

Culture – tbc

Creativity – tbc

Creative industries - tbc

Sport – tbc

Arts – tbc

Heritage – tbc



Report to: Place Panel

Date: 30 January 2020

Subject: **Urban Design Support**

Director(s): Alan Reiss, Director Policy, Strategy and Communications

Author(s): Helen Forman, Urban Design Manager

1. Purpose of this report

- 1.1 To update the Panel on the design support programme being delivered by the Combined Authority, which has been funded by the Ministry of Homes, Communities and Local Government's **Planning Delivery Fund**.

2. Information

Planning Delivery Fund

Design Quality Fund

- 2.1 The Combined Authority was allocated £180,000 in 2018 under the heading Design Quality Fund, to support partner councils in development of masterplans for large strategic sites, focussing on housing around transport hubs, and to deliver design training and facilitate knowledge sharing across the Leeds City Region. This funding was used to commission a consultant, Barton Willmore and to appoint the Urban Design Manager in May 2019.

Capacity Assessment

- 2.2 The Urban Design Manager and Barton Willmore have undertaken an assessment of design capacity across the region's planning authorities. This included:
- surveys sent to local planning authorities and their human resources teams to assess design skills and resources, how shortfalls were met, and barriers to meeting capacity needs;
 - 3 workshops to discuss the survey results with Heads of Planning and planning, highways and regeneration officers, to establish further detail about

- problems in delivering good quality development, and to identify ways that the Combined Authority could help;
- Two masterplanning workshops, to focus on briefing, creating, delivering and managing masterplans;
 - individual meetings between local authorities and the Urban Design Manager, where key development sites for masterplanning support were explored;
 - researching local design policy and guidance and producing a summary, which is included in the Barton Willmore report.
- 2.3 The survey results showed that many of the authorities felt that in order to deliver a good standard of design, they required more urban design/public realm advice. There was also a need for more development economics / viability skills. Recruitment and retention of urban design staff was cited as a key issue. When asked what support was required from the Combined Authority, all the respondents said that sharing best practice and training would be an important function, and there was also an appetite for cross-borough coordination, design advice and assistance with recruitment.
- 2.4 The workshops were well attended, with representation from all ten authorities. There were open and positive discussions, with some helpful ideas for how the authorities could work together and with the Combined Authority to improve placemaking capacity. These included:
- Executive member and officer design training
 - Engaging developers early, for instance through a modified pre-app process
 - Creating a region-wide design charter
 - Stronger design policies and development briefs
 - Sharing resource, tools and information such as successful appeals on design grounds
 - Development of a design network
 - Proposals for more effective recruitment and retention of staff
- 2.5 From this process, a long list of support proposals was drawn up, and Heads of Planning were asked to prioritise. The top priorities were as follows:
- 2.6 **Assisting with the development of masterplans** across the City Region, by acting as ‘critical friend’, providing advice on briefs and design codes, reviewing masterplans etc.
- 2.7 **A design training programme** for planning officers and executive members. This would cover national and local design guidance and policy, and use design tools such as Building for Life, a recognised national housing quality tool. The objective would be to assist officers and members to engage with land promoters and developers throughout the planning process, to understand design expectations, maximise placemaking potential and enable sustainable development.
- 2.8 **The establishment of a Leeds City Region network** of design and planning professionals, with associated meetings, seminars and site visits. The emphasis would be on each local authority member to share their knowledge to assist others – for example, Bradford could help authorities wanting to

develop design guidance by talking about their recent experience in developing their new Neighbourhood Design Guide Supplementary Planning Document.

- 2.9 **A web forum and library**, hosted as part of the Combined Authority's website, which could be used by authorities to share best practice, compare policy, guidance and experience and to highlight relevant events or site visits. This would also include information about new methods of construction and examples of their use, as well as focussing on the clean growth and health outcomes from good urban design, for example reducing car dominance, improving air quality and encouraging active travel and social interaction.

Draft report

- 2.10 Barton Willmore has produced a draft report detailing the findings of the capacity assessment. It is being amended following comments and will be sent to Heads of Planning early in the new year.

Work Programme 2019-21

- 2.11 It is proposed that the Urban Design Manager spends some time (20%) on assisting the Combined Authority internally, including on governance for the Transforming Cities Fund, as critical friend for the Streets for People programme and inputting on the assurance process for projects. The rest of her time will be divided equally between bespoke masterplanning support (as defined in 2.6) and general support (2.7, 2.8 and 2.9).
- 2.12 Specific sites have been prioritised for design input, in consultation with each authority and in line with the Planning Delivery Fund bid's aims to support development based around transport hubs and which can deliver sustainable, clean growth. These are:

- Bradford – City Village and Southern Gateway
- Calderdale - Garden Suburbs - Local Plan, Brighouse, and Halifax station gateway
- Craven - Skipton Station Masterplan
- Harrogate - West of Harrogate sites
- Kirklees - Chidswell, Dewsbury Riverside, Bradley Park
- Selby - ICL, Selby and Crosshills, Selby
- Pontefract Town Centre Masterplan
- York - ST15 (Elvington Lane) & ST14 (Wigginton Rd)

Support has already begun on 6 of these 8 priority sites. Barnsley and Leeds did not nominate masterplans for support.

- 2.13 Work has begun on drafting structure and content for the web forum and library, including links to key design guidance, research, articles, local planning policy and guidance, good practice, events, news, blog and a section where partners can share masterplan briefs, design codes, viability appraisals and details of appeals.

- 2.14 The first Leeds City Region design network meeting is being planned. This will be a half day event in February or March, hosted at Wellington House, to establish the network for sharing best practice. It will focus on design guidance and design review and there are offers to present from Integreat Plus (the region's design review panel provider) and Essex Design Services, who have developed award-winning design guidance for their region. It will also include presentations from some of the local authorities on these subjects – for instance, Bradford and Wakefield, who have recently developed design guidance, and Kirklees, who have used the design review process.
- 2.15 Consultation with Heads of Planning has begun on developing a training programme for officers and Executive Members. This would focus on shorter sessions for Executive Members by the Urban Design Manager and longer ones for planning and highways officers, bringing in expertise on viability, masterplanning and highways from external organisations.

3. Financial Implications

- 3.1 Of the funding pot of £180,000, around £67,000 remains. Some of this will be spent on the training programme and some on input to the design network over the period until April 2021.

4. Legal Implications

- 4.1 There are no legal implications directly arising from this report.

5. Staffing Implications

- 5.1 There are no staffing implications directly arising from this report.

6. External Consultees

- 6.1 No external consultations have been undertaken.

7. Recommendations

- 7.1 That the Panel notes and comments on the content of the report.

8. Background Documents

None.

9. Appendices

None.



Report to: Place Panel

Date: 30 January 2020

Subject: **Enabling Housing Growth**

Director(s): Alan Reiss, Director of Policy, Strategy and Communications

Author(s): Judith Furlonger and Rebecca Greenwood

1. Purpose of this report

- 1.1 This report summarises work undertaken to date and proposed next steps on the Enabling Housing Growth project. The project is funded through a £250k allocation of the Business Rates Pool and aims to identify opportunities and understand barriers to accelerating housing delivery across the region.
- 1.2 Place Panel members are asked to note the progress made to date and provide comment on the proposed next steps.

2. Information

2.1 Background

The Leeds City Region Strategic Sites Pipeline has been developed between the Combined Authority, Local Authorities and Homes England. The pipeline does not include all sites but rather identifies those sites requiring additional investment or resource to move them forward into a delivery position. These are generally large sites with complex issues, meaning that delivery is time consuming and can take several years to produce outputs.

The total number of homes with planning in place across the region in 2018/19 was approximately 85,417. Almost 44,000 of these homes are on brownfield sites. Continuous delivery of small to medium sites within this wider pipeline, alongside work to bring forward larger strategic sites, is required to maintain and grow the new supply of housing in the region.

To develop our understanding of the wider delivery pipeline (including the strategic sites pipeline and the wider extant planning permissions), the

Enabling Housing Growth project has been set up to identify opportunities and understand the barriers to accelerating housing delivery. The first stage has involved a scoping exercise, working with districts, to identify sites where an injection of support is most likely to deliver accelerated or increased housing outputs.

2.2 Findings

Through desktop analysis and workshops with districts, some common issues have emerged across the region;

- Additional planning and housing growth capacity, particularly in terms of staff resource, is required to tackle stalled planning permissions. This issue was raised across most districts. Current planning resource is focussed on larger strategic sites and, to achieve central government performance targets, processing planning applications. This has restricted resource to broker delivery, monitor and proactively encourage owners and/or support developers to deliver smaller sites with planning permissions in place, which is contributing to stalling of sites.
- Lack of viability is a barrier to delivery, particularly in lower value areas and specifically in relation to brownfield sites that have complex and costly issues. Within the overall figures, there is a need to identify the actual number of stalled sites and the cost required to unlock development.
- Further support is required to better understand the individual financial and technical dynamics of sites across the City Region strategic housing site pipeline. Limited resources and skills to assess technical issues and viability constrains discussions with site owners/promoters /developers.
- Resource to bring forward public land is a common issue, particularly in relation to limited capacity for carrying out feasibility work and bid preparation prior to release to the market to maximise capital receipts.
- Linked to the above point is the limited availability of external funding to de-risk challenging sites. Preparing bids to access external funding stretches resources further and reduces the focus on delivery.

Research currently being undertaken by the Northern Housing Consortium (NHC) to understand housing and planning capacity across the North supports the issues raised by districts in Leeds City Region. Nationally, the NHC's figures highlight that local authority planning services have seen an 80% reduction in spending since 2010/11. Local authorities in the North have experienced the largest decrease in expenditure, with districts along the M62 corridor particularly impacted.

Evidence across the Leeds City Region shows the number of sites with extant planning permission has steadily increased over the last 5 years. Further work is required to understand the dynamics that move sites into delivery,

especially where Local Authorities are focussed on processing permissions with little capacity to analyse and broker delivery of sites, and to understand the quantum of sites truly stalled without further intervention.

2.3 Next steps

It is proposed that stage 2 of the project seeks to;

- 1) Provide additional resource to fully understand, within the extant City Region planning permissions figures of 85,000, how many units are 'stalled' with significant barriers to delivery and unlikely to move forward without significant investment. This support would be provided through additional planning brokerage capacity with partner councils, directly addressing planning capacity issues reported by most districts. Any additional capacity would be funded from the Business Rates Fund allocation for this project.
- 2) Develop a deeper, more in-depth understanding of the technical and financial constraints as well as viability issues across the strategic site pipelines. Local Partnerships (LGA/Treasury-owned consultancy) has offered the Combined Authority grant funding to provide 35 free days of consultancy aimed at providing a detailed profile of support asks to move sites forward to investment/bid readiness.

Building on site intelligence with partners and identifying gaps in knowledge will quantify and provide the evidence base to improve our intelligence across the pipeline as well as provide a robust evidence base for further asks to support delivery. Work with Local Partnerships commenced in January 2020 beginning with a series of workshops with each of the districts to begin a site by site analysis of the pipeline.

2.4 Collaboration with Homes England

Homes England have been supportive of the work undertaken to refine the Strategic Housing Pipeline to move to a more collaborative approach between Homes England and the Combined Authority with partner councils.

Homes England and the Combined Authority have been discussing a joint high-level Statement of Intent to underpin our collaboration moving forward. This is currently being refined through ongoing meetings with Homes England based on the following principles;

- collective intent to work in partnership to increase the pace, scale and quality of housing delivery
- align our resources and investment to maximise the quality, pace and number of homes being built of the right types & tenures where they are needed

- collaborate to improve construction productivity by supporting the uptake, development and skills of Modern Methods of Construction.
- build an intelligence led evidence base together to ensure our housing offer supports our economic growth aspirations and meets housing needs

3. Clean Growth Implications

- 3.1 Enabling brownfield development will bring forward sustainable and generally well-connected development as most brownfield sites are within the urban centres of the City Region. Greenfield development generally requires additional infrastructure to open up sites and where car ownership is a dominant form of mobility.

4. Financial Implications

- 4.1 Costs of providing a central planning brokerage resource will be funded through Business Rates Funding, remaining budget for this project of £220k.

5. Legal Implications

- 5.1 There are no legal implications directly arising from this report.

6. Staffing Implications

- 6.1 The proposal to provide additional capacity support may require additional staffing resources once this approach has been further explored.

7. External Consultees

- 7.1 No external consultations have been undertaken.

8. Recommendations

- 8.1 It is recommended that Place Panel consider the contents of the report and provide comments on the progress to date and next steps of the project.

8. Background Documents

None.

9. Appendices

None.



Report to: Place Panel

Date: 30 January 2020

Subject: Towns Fund Update

Director(s): Alan Reiss, Director of Policy, Strategy and Communications

Author(s): Judith Furlonger and Rebecca Greenwood

1. Purpose of this report

1.1 To update the Place Panel on the Towns Fund and progress to date.

2. Information

- 2.1 On 6 September 2019, the Secretary of State for Housing, Communities and Local Government announced a £3.6billion Towns Fund as part of the Prime Minister's commitment to 'level-up our regions'. The Towns Fund prospectus was subsequently released on 1 November detailing 'phase one' requirements for towns to consider in preparing for a Town Deal. Each selected town can bid for up to £25million.
- 2.2 The Towns Fund announcement comes in the context of several other similar funding announcements including the Future High Streets Fund, High Street Heritage Action Zones and the Cultural Development Fund. Collectively, these funds add up to substantial investment in the City Regions towns presenting a huge opportunity to instigate major transformation and attract wider private investment across the region through strengthening our towns. A breakdown of the towns selected across Leeds City Region for each fund and the maximum level of funding available is shown in appendix A.
- 2.3 For the Towns Fund, nine towns across Leeds City Region have been selected to develop proposals;

Lead Council	Town
Barnsley Council	Goldthorpe
Bradford Council	Keighley
	Shipley
Calderdale Council	Todmorden
	Brighouse
Kirklees Council	Dewsbury
Leeds City Council	Morley
Wakefield Council	Castleford
	Wakefield

- 2.4 Each Local Authority has been tasked with convening a Town Deal Board by the end of January 2020, responsible for developing a Town Investment Plan by summer 2020. Each Local Authority has submitted a 'Town Deal Readiness Checklist' as required by MHCLG to enable the Government to gauge how quickly towns in their area will be able to prepare for a Town Deal.
- 2.5 The Combined Authority has offered support to Local Authorities in the development of Town Deal proposals and is currently discussing this in more detail with Directors of Development, focusing on areas the CA can add strategic value for districts. Initially this has included providing a strategic overview across the region and supporting each local area's investment plan development. The Combined Authority has collated a briefing note to share with districts detailing strategic links to City Region policy areas, including;
- Links to the Strategic Economic Plan and emerging Local Industrial Strategy (the readiness checklist asks how plans will align with Local Industrial Strategies)
 - An overview of other relevant policy areas (for example, transport, housing, clean growth, digital framework and inclusive growth)
 - A link to the City Region's infrastructure map, allowing districts to use information on current and planned infrastructure investments across the region in shaping proposals.
- 2.6 The Towns Fund prospectus indicates that Combined Authorities and LEPs have a place on Town Deal Boards. The Combined Authority is actively supporting the Town Deal Boards and is engaging with districts to share best practice to ensure a consistent approach to strategic input into business case development. Combined Authority officers have been invited to join a number of town deal boards and are supporting these across the region.

3. Clean Growth Implications

- 3.1 To be determined as Town Investment Plans develop

4. Financial Implications

4.1 There are no financial implications directly arising from this report.

5. Legal Implications

5.1 There are no legal implications directly arising from this report.

6. Staffing Implications

6.1 There are no staffing implications directly arising from this report.

7. External Consultees

7.1 No external consultations have been undertaken.

8. Recommendations

8.1 Place Panel members are asked to note the report

9. Background Documents

None.

10. Appendices

Appendix 1 – Funding Breakdown

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Appendix 1

Funding Breakdown (town / high street funds) – Leeds City Region

Fund	Council	Town/Locality	Potential funding
Towns Fund	Barnsley	Goldthorpe	Can bid for up to £25m each
	Bradford	Shipley	
		Keighley	
	Calderdale	Brighouse	
		Todmorden	
	Kirklees	Dewsbury	
	Leeds	Morley	
	Wakefield	Castleford	
		Wakefield	
Future High Streets Fund	Barnsley	Barnsley town centre	Can bid for up to £25m each
	Calderdale	Elland	
		Halifax	
	Kirklees	Huddersfield	
	Wakefield	Wakefield	
High Street Heritage Action Zones	Barnsley	Barnsley	Approx. £17.2m to be split between selected zones in North East and Yorkshire
	Calderdale	Sowerby Bridge	
	Kirklees	Huddersfield	
	Leeds	Leeds	
	Selby	Selby	
	Wakefield	Wakefield	
Cultural Development Fund	Wakefield	Wakefield	£4.4m

Total potential funding available to Local Authorities across Leeds City Region from these funds: **£371.6million**

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Report to: Place Panel

Date: 30 January 2020

Subject: Tackling the Climate Emergency

Director(s): Alan Reiss, Director Policy, Strategy and Communications

Author(s): Noel Collings and Jacqui Warren

1. Purpose of this report

- 1.1 To provide an update on the Combined Authority's work to tackle the climate emergency, in pursuit of the Leeds City Region becoming net-zero carbon.

2. Information

- 2.1 The Combined Authority approved the Leeds City Region Energy Strategy and Delivery Plan (ESDP) in December 2018. This work was led by the Green Economy Panel of the Leeds City Region Local Enterprise Partnership (LEP). It aims to dramatically reduce the City Region's carbon emissions. It prioritises 5 key areas that the Combined Authority, LEP and partners will work towards:

Our priorities

To achieve our ambitions we will focus on five priority action areas:

-  1. **Resource-efficient businesses and industry** – we will increase support to help companies reduce their energy costs and carbon emissions
-  2. **New energy generation** – we will develop an energy network that provides locally generated low-cost, low carbon energy to homes and businesses, including district heat networks and the landmark H21 hydrogen energy project in Leeds
-  3. **Energy efficiency and empowering consumers** – we will help households become more energy-efficient, lower their energy bills and reduce fuel poverty
-  4. **Smart grid systems integration** – we will develop the technology and infrastructure that enables people and businesses to use energy more intelligently
-  5. **Efficient and integrated transport** – we will target investment and influence transport operators to develop a sustainable transport network, including a greater proportion of electric and hydrogen-powered vehicles and increased opportunities for cycling and walking

It will not be easy and will require coordinated action by local government, industry, business and people of all ages. This is a programme of work that will be delivered in a phased approach, with short term projects and longer term, whole system actions. Further details and all proposed actions to be explored are available [here](#). Current work underway is outlined below and in **Appendix 1**.

Initial phases

- 2.2 In line with most of the region's local authorities, the Combined Authority and LEP formally declared a climate emergency (27 June 2019) and, in consultation with partners, strengthened the City Region's ambition to become net-zero carbon by 2038, with significant progress made by 2030. The ESDP will be updated to reflect this new target and will act as the delivery mechanism to address the City Region's climate emergency.
- 2.3 The scale of the challenge ahead is enormous. A 14.5 percent reduction in emissions is required year-on-year, with regional emissions halving every five years (Tyndall Centre 2019). Meeting this challenge now requires collective action from across all sectors and will require us all to change the way we live. There is a need for immediate action coupled with the need for long term strategic planning and delivery. This work must be supported by a robust evidence base to ensure we can make significant progress to achieve net-zero carbon by 2038, and with significant progress by 2030.
- 2.4 Work is underway to identify carbon emission reduction pathways that will set out what needs to happen across the City Region in order to meet its net-zero carbon target by 2038. This will highlight the contributions different sectors need to make and interventions that need to be implemented if the target is to be achieved. This work will bridge the gap between the CO₂ emission savings identified in the Energy Strategy and Delivery Plan and achieving the new strengthened regional target. The Energy Strategy and Delivery Plan calculated that the projects it identified would achieve approximately 38 percent of the savings required to meet the ESDP target if implemented in full. Coupled with the emission reductions anticipated through business as usual (circa 25 percent) this leaves a gap of approximately 37 percent. The Combined Authority expects to receive the full pathways report around May 2020. **Appendix 1** and Table 1 outlines some of the recent work carried out by the Combined Authority.

Activity	Description
Engagement activity:	
Sector-specific low-carbon workshops	Four workshops were held in late June / early July and identified over 50 interventions that could enable the City Region to meet its net-zero carbon ambition. The workshops were attended by over 150

Activity	Description
	<p>individuals from across the public, private and third sector.</p> <p>Of relevance to the Place Panel, the following proposed actions to explore were identified, and included accelerating:</p> <ul style="list-style-type: none"> • energy efficiency and renewable energy generation across the domestic, non-domestic and public sector estate. • Large scale low/ zero carbon energy generation including district heating. • community energy schemes. • higher sustainable design and construction requirements for all new developments via changes to the planning system / local plans • range of efficient and integrated transport projects including accelerating the roll out of electric and Hydrogen vehicle charging infrastructure across the City-Region.
Leeds City Region Climate Coalition and Pledge	Launch of the Coalition and Pledge. The Coalition will act as a combined, powerful collective voice working together to create a net-zero carbon City Region.
Media call	Launch (10 July) of the strengthened City Region target and Coalition and Pledge.
Net zero carbon communications strategy	A comprehensive external and internal communications strategy covering stakeholders, the media and our colleagues to ensure all activity is supported and promoted.
Recent project development support:	
Energy Accelerator	15 low / zero carbon projects are receiving free project development support through the programme. This includes several district heat network projects and a range of energy projects on the public and NHS estate. Projects are expected to be implemented by September 2021.
Resource Efficiency Fund & REBiz	<p>REF offers SMEs free hands-on business support and up to 50 percent capital grant funding of up to £10,000 to help them save money and resources. The scheme ends in December 2019.</p> <p>Given the impending end to the REF the Combined Authority has applied for ERDF funding to create a second REF (REBiz). Subject to funding, this new programme will also include circular economy principles and practices.</p>

Activity	Description
H21	Continued support for the development and delivery of the H21 project, led by Northern Gas Networks.
Hydrogen	Supported a £32 million University of Leeds Strength in Places Hydrogen Corridor proposal.
Net-zero carbon target evidence base development:	
North & West Yorkshire Emission Reduction Pathways	Building on the actions in ESDP and the recent proposed actions from the workshops, the Combined Authority has commissioned consultancy support to identify carbon emission reduction pathways that will identify how the City Region can meet its net-zero carbon target by 2038. See para 2.4.
Domestic Energy Efficiency Financing Models	Through the North East, Yorkshire and Humber Energy Hub consultant support will be commissioned to identify the financial models that will enable domestic energy efficiency activity to be scaled up and delivered at pace (City Region scale). This work has been developed with the Better Homes Yorkshire Board (made up of all local authorities in the City Region). Support is likely to be commissioned in February 2020.
Clean Growth Audit	Identified the carbon and energy intensive industries in the City Region.

Additional opportunities for local authorities

- 2.5 There is an immediate opportunity for all local authorities to align with and work more closely with the Combined Authority to address their local climate emergencies. For information on these opportunities see **Appendix 1 and Appendix 2**.
- 2.6 Officers working on climate change and energy issues from within the City Region's local authorities have attended two meetings to explore how they can all begin to work more closely with the Combined Authority to address the climate emergency.
- 2.7 Some of the areas where collaboration is commencing, and of direct relevance to the Place Panel, includes:

Activity	Description
North & West Yorkshire Emission Reduction Pathways	See above table and paragraph 2.3 - including power and building sectors and Land use, land-use change, and forestry

Regional housing related energy efficiency and fuel poverty programmes	See above table - Domestic Energy Efficiency Financing Models
Zero-carbon planning policy	Review of all current planning requirements within Core Strategies (and others) with the aim to bring back a paper to Heads of Planning on the role of planning in tackling the climate emergency in February 2020
Zero-carbon decision making	Developing a robust carbon assessment for strengthened decision making in the CA, LEP and local authorities (optional) – major programmes, projects and policies.
Public sector as market makers with a focus on public sector procurement	Reviewing zero carbon best practice in procurement, understanding joint frameworks and joint procurement opportunities, development of a regional procurement toolkit + training for procurement staff.
Large-scale solar / public sector renewables / energy storage feasibility work	Review large scale publicly owned assets across the City Region's public estate and carry out initial feasibility and viability work for a range of zero carbon projects including large scale solar.

- 2.8 The Combined Authority has recently secured £100,000 from the North and West Yorkshire Business Rates Pool to support collaborative work to tackle the climate emergency. It is likely that the public sector as market makers and large-scale solar / public sector renewables / energy storage feasibility work will be funded through this work.

Next steps

- 2.9 The Combined Authority will now build on the work outlined above and will undertake the following activity over the next year:
- **Evidence base development:** including the North and West Yorkshire Emission Reduction Pathways which will report in May 2020.
 - **Project development and delivery** including:
 - Developing the Leeds City Region Climate Coalition
 - Deliver ten or more projects identified in the ESDP
 - Secure new resources to deliver prioritised actions from the sector-specific low-carbon workshops
 - Incorporate the outcomes of the North and West Yorkshire Emission Reduction Pathways into a revised ESDP

- Develop a programme of work for the newly established Zero Emission Transport Working Group that will enable the transport sector to fully contribute to the delivery of the City Region target.
 - **Communications and engagement** including:
 - A refreshed Communications Strategy to ensure stakeholders and wider City Region partners are aware of activity, including Combined Authority/LEP staff and members
 - Developing an influencing strategy to position the Leeds City Region as a national and global leader in decarbonisation
 - Working with partners on a programme of engagement with harder to reach audiences to promote the environmental, financial and societal benefits of becoming a net zero carbon city region
 - Exploring holding a net zero carbon energy summit in 2020 with city region partners
- 2.10 A more detailed summary of the work to be undertaken over the next year is set out in **Appendix 3**.
- 2.11 Given the scale of the projects identified in the ESDP there are likely to be financial implications for the Combined Authority and partners. Each project as it develops will be subject to a robust business case. Exploring and securing funding will also form a large part of this work.

3. Financial Implications

- 3.1 Given the scale of the projects identified in the ESDP there are likely to be financial implications for the Combined Authority and partners. Each project as it develops will be subject to a robust business case. Exploring and securing funding will also form a large part of this work. Currently, insufficient funding is available to tackle the climate emergency fully; more investment is required from Government.

4. Legal Implications

- 4.1 There are no legal implications directly arising from this report.

5. Staffing Implications

- 5.1 None.

6. External Consultees

- 6.1 City Region stakeholders, the Green Economy Officer Group and Green Economy Panel have been closely involved in the development of the ESDP and recent City Region Workshops.

7. Recommendations

- 7.1 That the Panel notes and comments on the information provided and identifies any areas where they would like to get more involved in tackling the climate emergency.

8. Background Documents

Links to relevant background documents are included in the report.

9. Appendices

Appendix 1 Climate change action in the Leeds City Region

Appendix 2 Current support available through the Combined Authority to help
with the Climate Emergency

Appendix 3 Summary of next steps to deliver the ESDP

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Appendix 1 Climate Change Action

Recent combined Authority and externally supported activity

Activity	Description
Declaration of climate emergency	Combined Authority formally declared a climate emergency (27 June) bringing it in line with nine of the ten local authorities in the Leeds City Region.
Leeds City Region emission reduction target	Strengthened the City Region ambition to become net zero-carbon by 2038, with significant progress made by 2030.
Sector-specific low-carbon workshops	<p>Identification of transformational actions that could enable the City Region to meet its net zero-carbon ambition.</p> <p>Over 150 individuals from across the public, private and third sector attended four workshops in late June / early July.</p>
Media call	<p>Launched (10 July) the strengthened City Region target and Leeds City Region Climate Change Coalition and Pledge.</p> <p>The purpose of the Coalition is to act as a combined, powerful collective working together to create a net zero-carbon City Region.</p>
CityConnect programme	£60 million investment by 2020 in cycling and walking schemes across West Yorkshire and York since 2015.
Cycling and walking improvements	<p>£69 million investment through Local Growth Fund on cycling and walking improvements within the Combined Authorities wider delivery programme up to March 2021.</p> <p>Through this investment increases in usage has already been seen. For example a 26 percent increase has been recorded in people using the Cycle Superhighway and an extra 1,000 daily trips have been made across Scarborough Bridge, York.</p>
ULEV charging points	Installing 88 ultra-low emission vehicle charging points for taxis and cars. Target is for just over 5 percent of the region's taxis to be ULEV by 2020.
Better Homes Yorkshire	Energy efficiency measures and new heating systems have been installed in over 4,000 properties helping to reduce bills and alleviate fuel poverty.
Energy Accelerator / District Heat Networks	<p>City Region Energy Accelerator is helping to deliver several district heat networks including:</p> <ul style="list-style-type: none"> Leeds PIPES (phases 2 and 3) Barnsley Civic Quarter

Activity	Description
	<ul style="list-style-type: none"> Bradford City Centre Halifax Town Centre
Energy Accelerator - Non-domestic energy efficiency improvements	<p>Through the Energy Accelerator the Beckfoot Academy Trust is improving the energy efficiency of its schools and installing renewable energy systems.</p> <p>In addition, Leeds Teaching Hospital is upgrading its lighting through the Energy Accelerator.</p>
Street lighting upgrades	Bradford Council with support from the Energy Accelerator is upgrading street lighting across the City.
Natural flood management	£1.7 million investment in natural flood management projects across Calderdale and Kirklees which will help to protect around 3,000 homes and more than 1,000 businesses.
Domestic Energy Efficiency Financing Models	Through the North East, Yorkshire and Humber Energy Hub commissioning consultant support to identify the financial models that will enable domestic energy efficiency activity to be scaled up and delivered at pace (city-regional scale).
Transport Emissions Reduction Pathways	Through the North East, Yorkshire and Humber Energy Hub commissioning consultant support to identify the different emissions reduction pathways that the transport system could take to contribute to achieving the City Region net zero-carbon target.
Clean Growth Audit	Deep dive into the clean growth sector within the City Region to identify potential clustering opportunities.

Planned / emerging activity to be explore with Partners. Please note more actions will follow once the outputs from the regional workshops are finalised.

Activity	Description
Emissions reduction pathways	Building on the work of the transport emissions reduction pathways being developed through the North East, Yorkshire and Humber Energy Hub. Aims to identify the pathways the power, buildings, industry and land use sectors could make towards the City Region net zero-carbon target.
Climate Resilience Study	Explore funding a study utilising UK Climate Projections 18 (UKCP18) to determine the economic risks and opportunities that will occur with a warming climate.

Activity	Description
Natural capital evidence base	Developing an understanding of the monetary value of the natural capital of West and North Yorkshire. Informs the development of the Local Industrial Strategy.
REF2	Building on the original Resource Efficiency Programme to provide further support to SMEs. Looking to include a circular economy pilot.
H21	Continued support for the development and delivery of the H21 project, led by Northern Gas Networks.
Emerging ideas from the workshops	
Domestic Energy Efficiency (Retrofit)	Building on the Hub funded work above, develop domestic energy efficiency retrofit programmes to be scaled up and delivered at pace
Low carbon Planning	Explore how the City Region can strength and create strong zero carbon planning policy and requirements for all future developments. This could include reviewing current planning requirements across the City Region, reviewing current local planning powers, sharing best practice, developing supplementary guidance and aligning with national initiatives to strengthen the role planning can play in creating net zero carbon City Region.
Local Authorities as market makers	Explore the opportunities of the public estate and assets such fleets to lead the zero carbon transition.
Public sector renewable and retrofit	Explore the opportunities of the public estate to lead the zero carbon transition.
Demand side response	Explore a programme of support for new developments that may have electricity grid constraints that could be alleviated through smart energy reduction technologies or renewable energy.
Funding for industry support	Explore a programme of support for the City Region's carbon and energy intensive industries and businesses.
<i>Please note – The above is some emerging areas. These are to be confirmed once the outputs of the 4 regional workshops is complete and the Emissions reduction pathways work is complete.</i>	

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Appendix 2

Current support available through the Combined Authority to help with the Climate Emergency

Energy Accelerator

The Energy Accelerator (Accelerator) is a key initiative under priority three of the Strategic Economic Plan (SEP) which aims to create a zero carbon energy economy. It is a new innovative programme involving a team of expert advisors that are supporting the development of low carbon projects. The Accelerator offers free support to the commercial and public sector in the following areas:

- Energy efficiency and renewable energy (new and retrofitted)
- District heat networks
- Street lighting

Contact: Jelena.Covic@westyorks-ca.gov.uk

Resource Efficiency Fund

The Resource Efficiency Fund (REF) offers free expert advice and business support to small and medium sized enterprises (SMEs) to help them to implement energy and water efficiency and waste reduction measures.

For more details visit the [Resource Efficiency Fund](#) page on the LEP website.

Better Homes Yorkshire

This is a City Region wide programme delivering energy efficiency and heating improvements across the City Region's homes.

Contact Vicky.Dumbrell@westyorks-ca.gov.uk

North East, Yorkshire and Humber Local Energy Hub.

The Hub provides capacity to LEPs and local authorities to undertake the initial stages of development for priority local and regional energy projects and programmes up to a point where investment can be secured. A collaborative and coordinated approach across multiple LEP areas is encouraged through the Hub.

Contact Kiran.Parmar@westyorks-ca.gov.uk

Rural Communities Energy Fund

The Rural Community Energy Fund (RCEF) is a £10 million programme which supports rural communities in England to develop renewable energy projects. RCEF is being run by 5 regional Local Energy Hubs and provides support to rural communities in two stages:

- Stage 1 grants of up to £40,000 for a feasibility study for a renewable energy project
- Stage 2; grants of up to £100,000 for business development and planning of feasible schemes

For further information and application forms contact rcef@teesvalley-ca.gov.uk

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COMMUNICATION & ENGAGEMENT	EVIDENCE BASE	PROJECT DEVELOPMENT & DELIVERY	FINANCING & RESOURCING	CLEAN GROWTH PROGRAMME	LOCAL AUTHORITIES	MANAGEMENT & MONITORING
Climate Change Coalition	Sector-Specific Low-Carbon Workshop Report(s)	<i>Energy Strategy & Delivery Plan Projects</i>	Resourcing & Funding Plan	Clean Growth Policy	Joint Opportunities Identification	Coordination & Reporting
Influencing Strategy	Emission Reduction Pathways	REF2	Green Blue Infrastructure Coordinator	Clean Growth Action Plan	Shared Evidence Base & Standardisation	Monitoring Plan
Summit 2020	Clean Growth Audit	District Heat Networks	Devolution Asks	Clean Growth Embedding (e.g. Strategic Outline Bus. Case)	LA / CA Resourcing & Funding Plan	Annual Progress Report
Stakeholder Engagement	Natural Capital Evidence Base	H21	+ Business Case Development (x?)	Sustainability Impact Assessment Framework	Joint Delivery Plan & Timeline	
Relationship development	Climate Resilience Study	EV Charging & Infrastructure		Staff Training	Differentiation of Roles & Responsibilities	
Communications Plan	Green Blue Infrastructure / Natural Capital Sector Analysis	Smart Park & Ride		Internal Communications Plan		
63	+ Research ID'd from Workshops	<i>Energy Hub Projects</i>		Staff Behaviour Change Campaign		
		Domestic Energy Efficiency Financing Models				
		Transport Emissions Reduction Pathways				
		<i>GBI Strategy & Delivery Plan Projects</i>				
		Natural Flood Management Programme				
		Network of Off-Road, Safe Cycling & Walking Routes				
		White Rose Forest Plan				
		Peatland Restoration Programme				
		Post-Brexit Agricultural & Environmental Policy				
		+ Projects ID'd from Workshops				

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